

Victoria Park Master Plan for Endorsement

Strategic Alignment - Thriving Communities

Public

Tuesday, 2 July 2024

City Planning, Development and Business Affairs Committee

Program Contact:

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Approving Officer:

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EXECUTIVE SUMMARY

The purpose of this report is to present the Victoria Park / Pakapakanthi (Park 16) Master Plan (**Attachment A**) to the City Planning, Development and Business Affairs Committee (the Committee) for endorsement.

The Committee received a summary of the consultation findings on the Victoria Park / Pakapakanthi (Park 16) Master Plan (the Master Plan) and noted the proposed changes to the Master Plan at its meeting on 2 April 2024 ([Link 1](#)).

This report summarises the final changes that have been incorporated into the Master Plan after considering stakeholder and community consultation findings. Key refinements to the Master Plan additional to those reported on 2 April 2024 are:

- A single vision statement and inclusion of targets for green infrastructure, biodiversity, hard stand reduction
- Updated strategic context to reflect new State Government and City of Adelaide strategies
- Additional plantings along key paths
- Relocation of the proposed additional sports field to the south of the criterium track
- Extended biodiversity area has been reconfigured and includes a dedicated butterfly conservation area
- Relocation of the toilet block adjacent to the Adelaide 500 track to a location in proximity to the proposed nature play space.

The draft Master Plan that was endorsed for consultation is provided for comparison with the Master Plan ([Link 2](#)).

The Master Plan was presented to Kadaltilla 27 June 2024 ([Link 5](#)).

Subject to endorsement by the Committee, the Master Plan will be presented to the Council for decision at its meeting on 9 July 2024.

RECOMMENDATION

The following recommendation will be presented to Council on 9 July 2024 for consideration

THAT THE CITY PLANNING, DEVELOPMENT AND BUSINESS AFFAIRS COMMITTEE RECOMMENDS TO COUNCIL

THAT COUNCIL

1. Endorses the Victoria Park / Pakapakanthi (Park 16) Master Plan as contained in Attachment A – Victoria Park / Pakapakanthi (Park 16) Master Plan to Item 7.2 on the Agenda for the meeting of the City Planning, Development and Business Affairs Committee held on 2 July 2024.
2. Authorises the Acting Chief Executive Officer, or delegate, to make minor typographical, syntactical and technical amendments to the document contained in Attachment A to Item 7.2 on the Agenda for the meeting of the City Planning, Development and Business Affairs Committee held on 2 July 2024.

IMPLICATIONS AND FINANCIALS

City of Adelaide 2024-2028 Strategic Plan	Strategic Alignment – Our Environment The status, attributes and character of our green spaces and the Park Lands are protected and strengthened
Policy	Delivery of the final stages of Victoria Park / Pakapakanthi is identified as a Big Move – Places and Spaces in the Adelaide Park Lands Management Strategy 2015-2025.
Consultation	Broad community and stakeholder consultation was undertaken on the draft Master Plan between 17 August and 11 September 2023.
Resource	An implementation table with broad costings is included in the Master Plan and will inform the directions for the detailed design phase in the 2024/25 financial year and future delivery phases.
Risk / Legal / Legislative	Consideration for the <i>Motorsport Act 1984</i> (SA) and 2024 Declared Area has been included in the Master Plan.
Opportunities	The Master Plan provides a vision and framework to enhance Victoria Park / Pakapakanthi (Park 16) and guide future investment.
24/25 Budget Allocation	The 2024/25 Annual Business Plan and Budget includes \$250,000 for the detailed design of priority elements within the Victoria Park Master Plan. These elements are subject to funding as future capital projects.
Proposed 25/26 Budget Allocation	Future costs associated with implementing the Master Plan will be listed within the schedule of New and Significant Upgrades for implementation from 2025/26, subject to Council decision through budget deliberations.
Life of Project, Service, Initiative or (Expectancy of) Asset	Implementation of the Master Plan and associated impacts on the Long-term Financial Plan will require further consideration as part of the detailed design process to be undertaken in 2024/25.
24/25 Budget Reconsideration (if applicable)	Not as a result of this report
Ongoing Costs (eg maintenance cost)	While no direct costs are associated with the Master Plan, the enhanced/upgraded and new features will require corresponding asset and ongoing maintenance budgets.
Other Funding Sources	Progressing the Master Plan to detailed design provides the opportunity to seek capital funding contributions through external grant funding sources. This includes the Federal and State Governments, or other sources.

DISCUSSION

Background

1. At its meeting on 11 July 2023, Council endorsed the draft Victoria Park / Pakapakanthi (Park 16) Master Plan being released for the purposes of community consultation ([Link 3](#)):
 - 1.1. *Council endorses the draft Victoria Park / Pakapakanthi (Park 16) Master Plan as provided in Attachment A to Item 15.1 on the Agenda for the meeting of the City Planning, Development and Business Affairs Committee held on 4 July 2023, for the purposes of Council undertaking community consultation.*
2. That report outlined that targeted consultation occurred throughout the initial stages of the project between July and August 2022, to help shape the draft Master Plan and gain valuable feedback on how Victoria Park is being used and managed.
3. At its meeting on 28 March 2024, Kadaltilla received an update on the findings of the draft Victoria Park / Pakapakanthi Master Plan consultation and were advised of the changes that would be incorporated into the draft Victoria Park / Pakapakanthi Master Plan (Master Plan) ([Link 4](#)).
4. The City Planning, Development and Business Affairs Committee of Council considered the consultation findings and proposed changes on 2 April 2024 ([Link 1](#)).
5. The draft Master Plan contained vision statements, design principles and initiatives that respond to the desire for increased greening, historical interpretation, multiple existing activities and recreational uses and the various open landscapes across Victoria Park.
6. The Victoria Park / Pakapakanthi (Park 16) Master Plan (**Attachment A**) was presented to Kadaltilla / Adelaide Park Lands Authority (Kadaltilla) for endorsement on 27 June 2024 ([Link 5](#)).
7. The purpose of this report is to present the Victoria Park / Pakapakanthi (Park 16) Master Plan (**Attachment A**) to the Committee for its endorsement to Council.
8. This report summarises the final changes that have been incorporated into the Victoria Park / Pakapakanthi (Park 16) Master Plan following consideration of stakeholder and community consultation findings.
9. The draft Master Plan that was endorsed for consultation is provided for comparison with the Master Plan ([Link 2](#)).

Victoria Park / Pakapakanthi (Park 16) Master Plan

10. Informed by feedback received from the community and other stakeholders, the Victoria Park / Pakapakanthi (Park 16) Master Plan (the Master Plan) identifies a vision and Master Plan Strategies for the Victoria Park / Pakapakanthi (Park 16) that provide a blueprint for the future development of the park.
11. The Master Plan provides a clear vision to reinforce the Park's important strategic links to the city and addresses:
 - 11.1. Additional tree canopy, shade and greening particularly, but not exclusively, at the northern end of the Park.
 - 11.2. Planning for a hospitable and landscaped environment to address a future, hotter climate.
 - 11.3. The cultural and social values of the park.
 - 11.4. Remnant native plant and animal habitat and original vegetation.
 - 11.5. Many informal and formal uses of the park.
 - 11.6. The desire for an inspiring and sustainable landscape.
12. The Master Plan vision is:

Victoria Park / Pakapakanthi (Park 16) will be a cooler, greener, more biodiverse, and climate resilient park that positively contributes to people's physical and mental health, provides for programmed and unprogrammed community sports and recreation, attracts and supports diverse events and activities, while celebrating cultural and social values.
13. Informed by the vision, eight Master Plan Strategies are identified that respond to the desire for increased greening, historical interpretation, multiple existing activities and recreational uses, and the various open landscapes across Victoria Park / Pakapakanthi (Park 16).
14. The Master Plan Strategies are:
 - 14.1. Consolidate, complete, and strengthen the path hierarchy.

- 14.2. Strengthen neighbourhood connections.
- 14.3. Reveal the narrative of pre and post-colonial history.
- 14.4. Reconnect the grandstand.
- 14.5. Celebrate the Park Lands character.
- 14.6. Reveal and reconnect water.
- 14.7. A Park for year-round activation.
- 14.8. A Smart Park.
- 15. The Master Plan includes the following targets
 - 15.1. Green Infrastructure
 - 15.1.1. Increase tree canopy by 8% to reach the minimum 30% canopy cover for the park. The existing canopy cover within the park is approximately 22%.
 - 15.2. Biodiversity
 - 15.2.1. Measured through the Biodiversity Monitoring Framework, achieve a net increase in biodiversity, habitats, and ecosystems health.
 - 15.2.2. Through landscape changes increase Key Biodiversity Area 1 by 30% (11,735 sqm).
 - 15.3. Hard Stand Reduction
 - 15.3.1. Through the consolidation of path networks achieve an overall reduction of hard stand / impervious surfaces.

Confirmation of Changes

- 16. The following changes noted by the Committee on 2 April 2024 have been addressed in the Master Plan:
 - 16.1. Greening, trees or biodiversity
 - 16.1.1. Inclusion of additional tree canopy target.
 - 16.2. Public Amenities
 - 16.2.1. Additional lighting has been included in high-activity areas and primary pathways in the north-eastern section of the Park to enhance safety and park usage.
 - 16.2.2. Data collection / smart technology has been included to capture Park usage data to allow for evidence-based planning and park management.
 - 16.2.3. A formal play space has been included in the north-eastern corner of the Park and an informal play space along Botanic Creek / Adelaide Park Lands Trail.
 - 16.2.4. The proposed pavilion has been replaced with 'outdoor rooms' to provide natural shade / shelter.
 - 16.2.5. The public toilets have been relocated to service the proposed formal play space.
 - 16.3. Sport and Recreation
 - 16.3.1. Proposed realignment of criterium track was removed.
 - 16.3.2. Pedal prix use of criterium track has been illustrated.
 - 16.3.3. Proposed central community oval northeast of the criterium track has been removed.
 - 16.3.4. Green buffer has been included around the criterium track to provide natural barriers to reduce Park use conflicts, including implementation in conjunction with criterium track users.
 - 16.3.5. Existing sports fields are more accurately illustrated.
 - 16.3.6. Existing concrete cricket pitches have been illustrated on existing ovals.
 - 16.4. Events: Motorsport
 - 16.4.1. Context has been added regarding the South Australian Government's five-year contract to host motorsport events until 2026.
- 17. The following additional refinements arising from further internal consultation have been made:
 - 17.1. Document layout and currency

- 17.1.1. A single vision statement.
- 17.1.2. Inclusion of targets for green infrastructure, biodiversity, hard stand reduction.
- 17.1.3. Updated strategic context to reflect new State Government and City of Adelaide strategies.
- 17.2. Greening, trees or biodiversity
 - 17.2.1. Additional plantings along key paths.
 - 17.2.2. Extended biodiversity area has been reconfigured and includes a dedicated butterfly conservation area.
- 17.3. Sport and Recreation
 - 17.3.1. A 90 metre by 45 metre sports field is reinstated south of the criterium track. This area was used as temporary stockpiling and was intended to be returned to playing fields following completion of all earth works associated with the Pakapakanthi wetlands.

Next Steps

- 18. Subject to endorsement by the Committee, the Master Plan will be presented to the Council for decision on 9 July 2024.
- 19. An implementation table with broad costings is included in the Master Plan and will inform the directions for the detailed design phase in the 2024/25 financial year and future delivery phases.
- 20. External capital funding sources will be sought for the implementation of the Master Plan. This may include from the State or Federal Government and exploration of other potential funding sources.

DATA AND SUPPORTING INFORMATION

Link 1 – [Agenda Item, City Planning, Development and Business Affairs Committee, Tuesday 2 April 2024](#)

Link 2 – [Draft Victoria Park / Pakapakanthi \(Park 16\) Master Plan for the purposes of public consultation](#)

Link 3 – [Agenda, Council, Tuesday 11 July 2023](#)

Link 4 – [Agenda Item, Kadaltilla / Adelaide Park Lands Authority, 28 March 2024](#)

Link 5 – [Agenda, Kadaltilla / Adelaide Park Lands Authority, Thursday 27 June 2024](#)

ATTACHMENTS

Attachment A – Victoria Park / Pakapakanthi (Park 16) Master Plan

- END OF REPORT -